

# Overcoming barriers to solar and wind energy adoption in Indonesia: Learnings from India



**Paul Burke**

Australian National University

[@burke\\_ec](mailto:@burke_ec)

[paul.j.burke@anu.edu.au](mailto:paul.j.burke@anu.edu.au)

# SDGs

## Goal 7:

Ensure access to affordable, reliable, sustainable and modern energy for all.



In 2016, > 20 million Indonesians did not have residential access to electricity

# The solar + wind revolution

> 50% of net electricity capacity  
installations worldwide

Historically, solar and wind were  
expensive. Not any more

Goal: clean, affordable, reliable energy  
for all



Globally, more solar  
capacity was added in  
2017 than total net  
additions of coal +  
natural gas + nuclear

## Indonesia's targets

Renewables and new energy =  
23% of the primary energy mix by  
2025 (Regulation 79/2014)

National Energy Plan (RUEN):  
8.3 GW of solar + wind by 2025



Sidrap I wind farm,  
South Sulawesi (2018)

# Motivations for making the switch

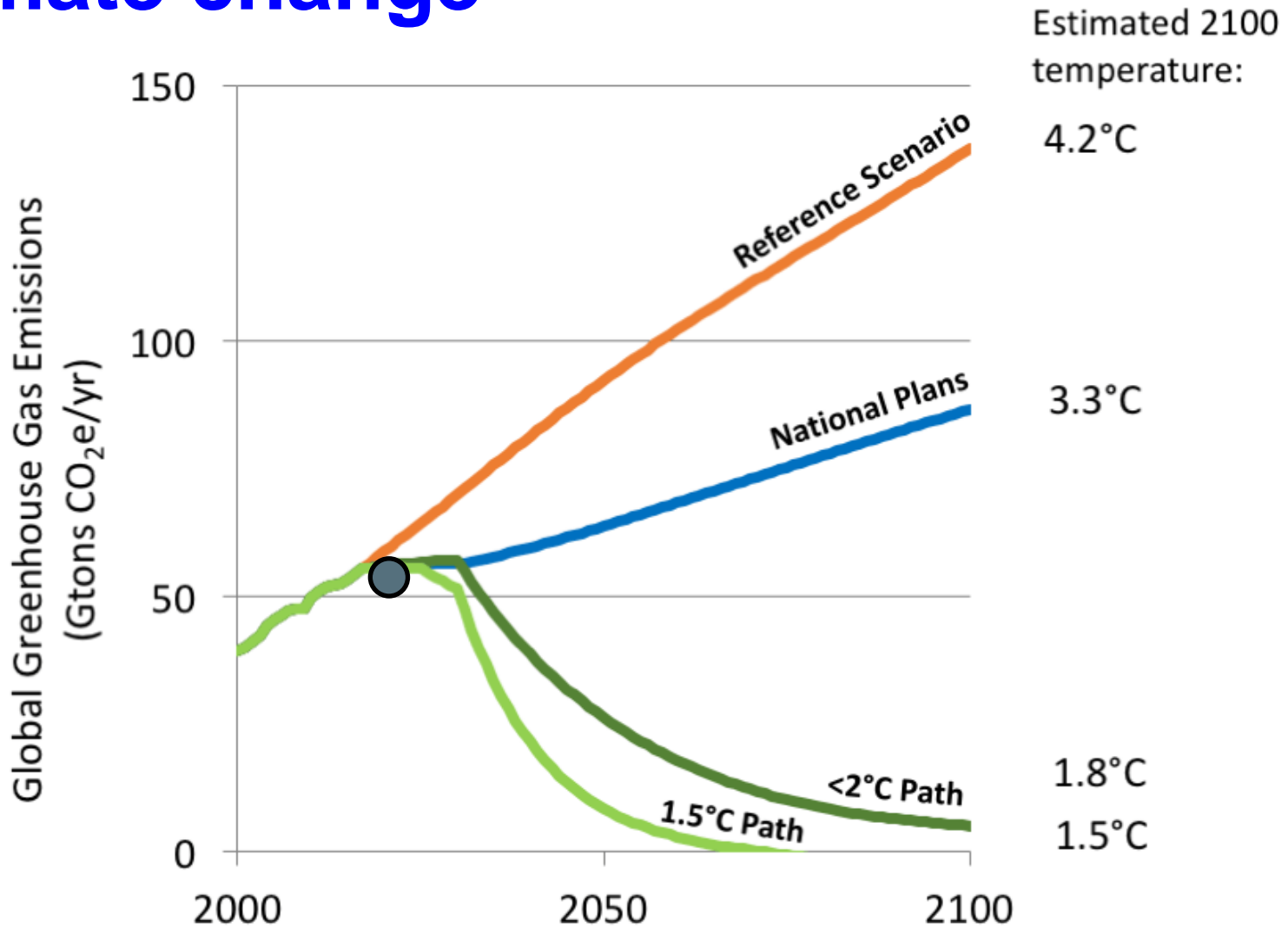
- Cheap energy
- Clean air
- Fight climate change



Outdoor air pollution  
causes > 78,000 deaths  
per year in Indonesia

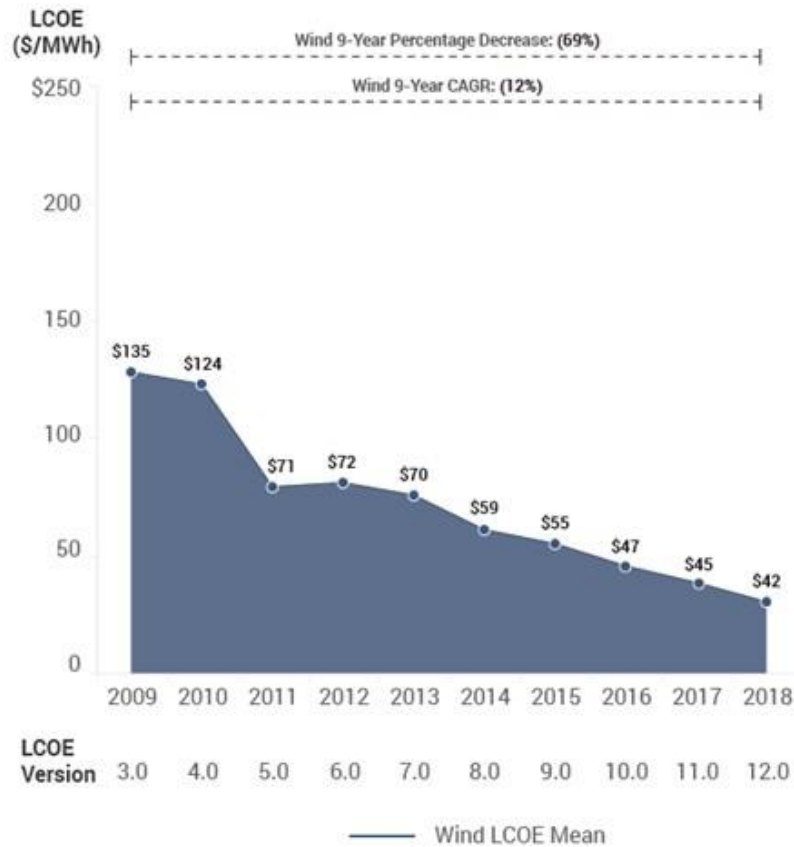
Source: [Global Burden of Diseases Study 2015](#)

# Climate change

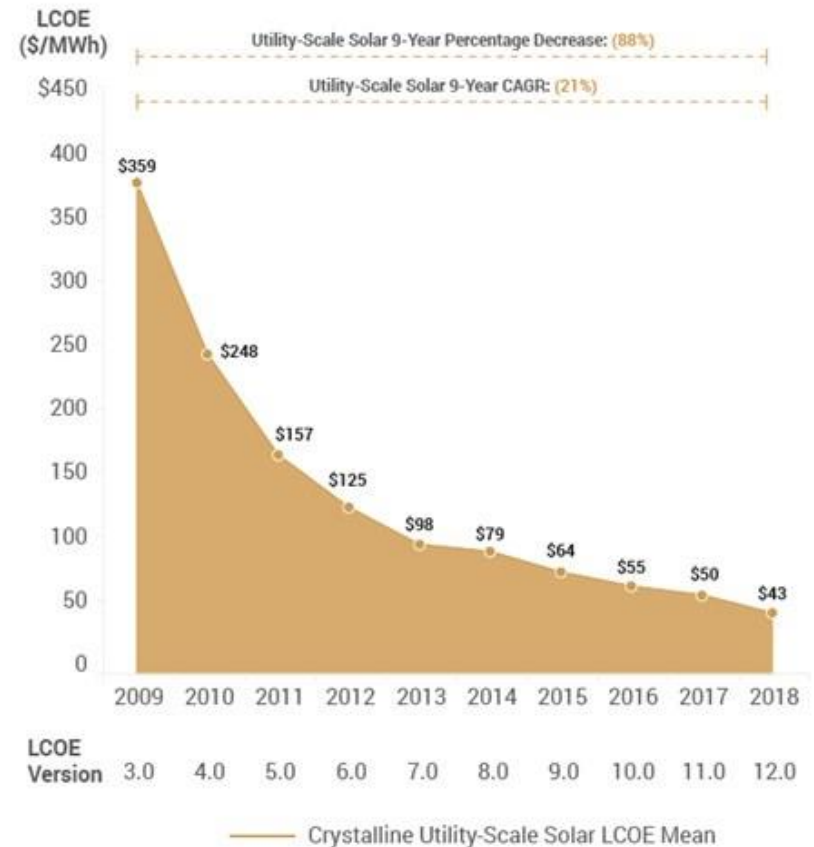


# LCOE for US (Lazard)

Unsubsidized Wind LCOE

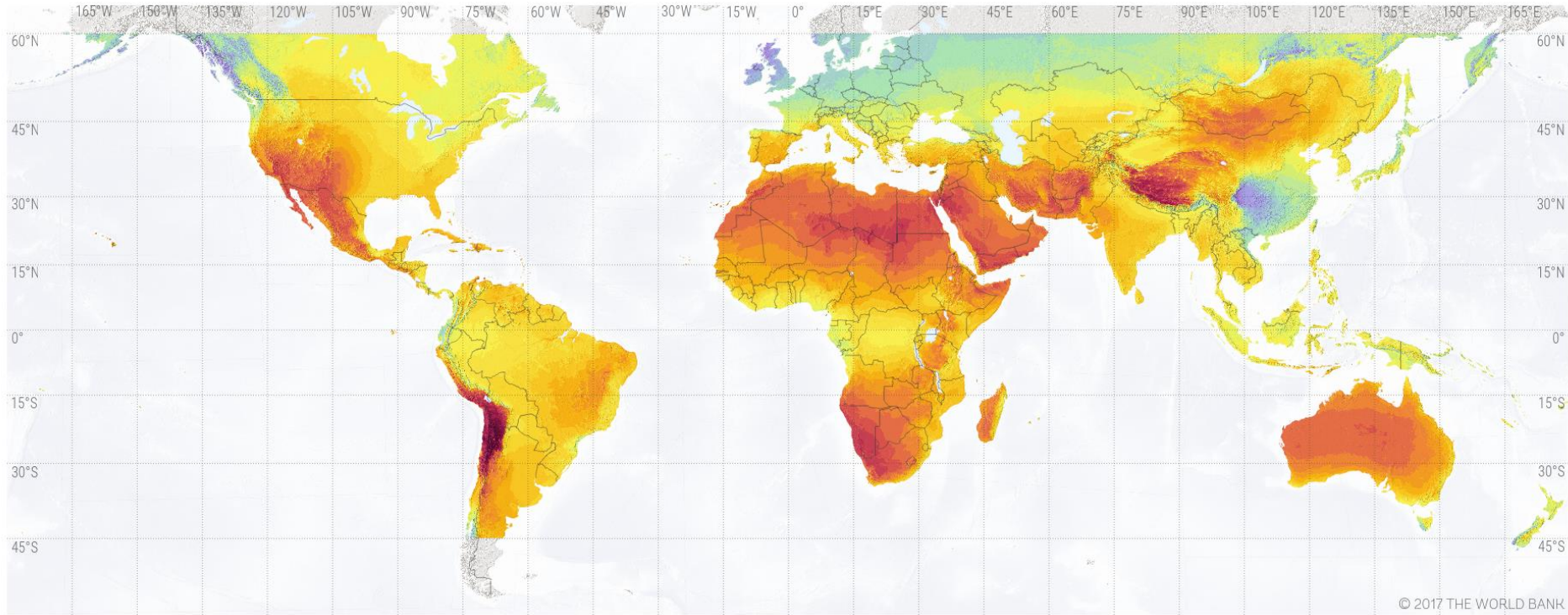


Unsubsidized Solar PV LCOE

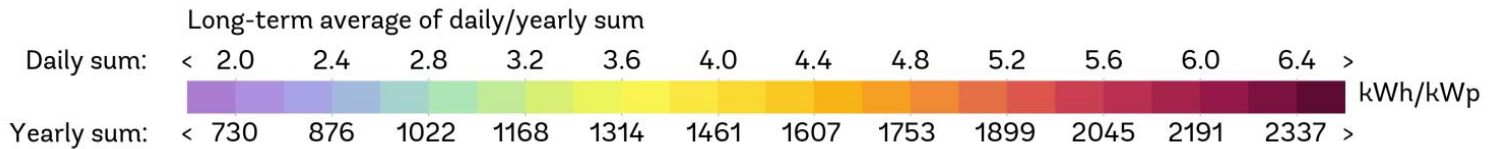


# SOLAR RESOURCE MAP

## PHOTOVOLTAIC POWER POTENTIAL



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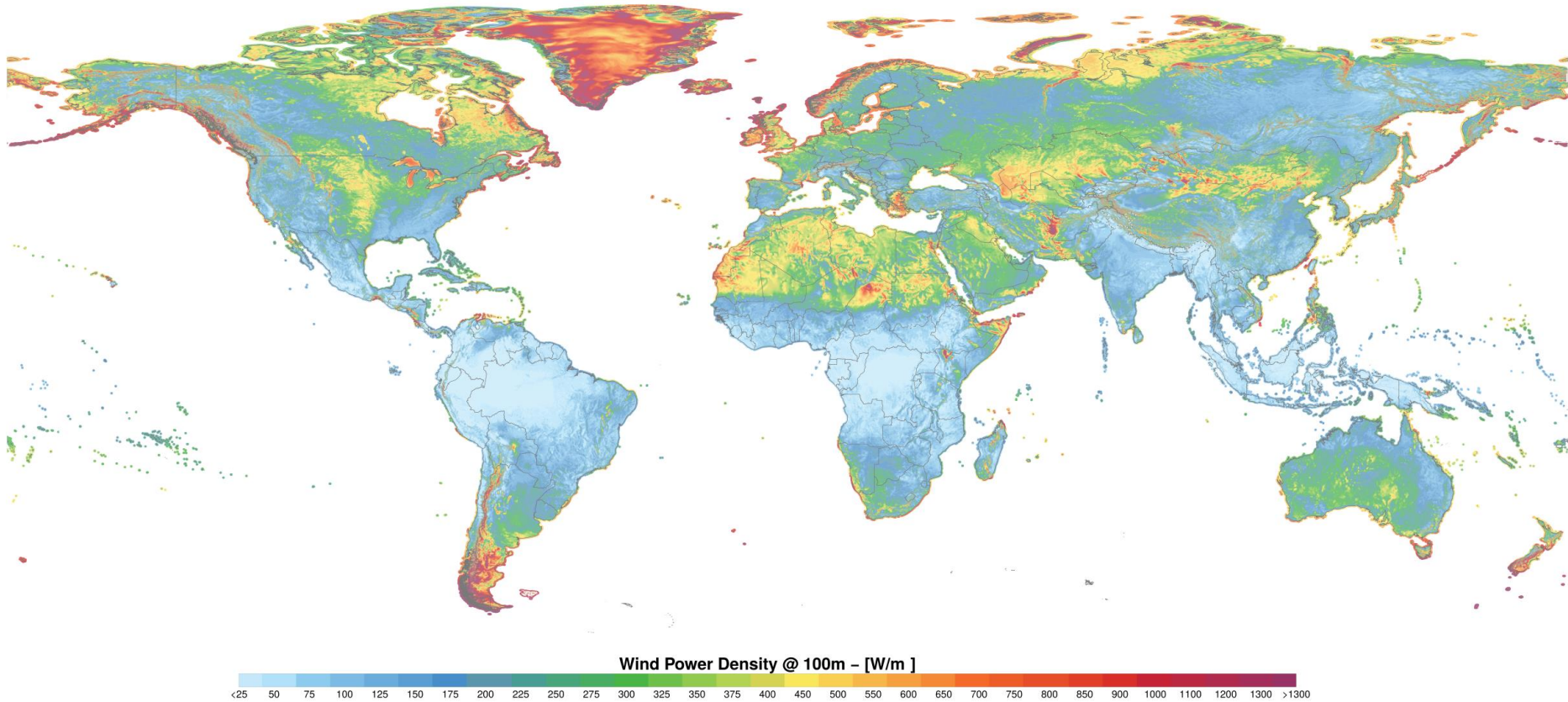




ONSHORE & OFFSHORE WIND RESOURCE MAP



# WIND POWER DENSITY POTENTIAL



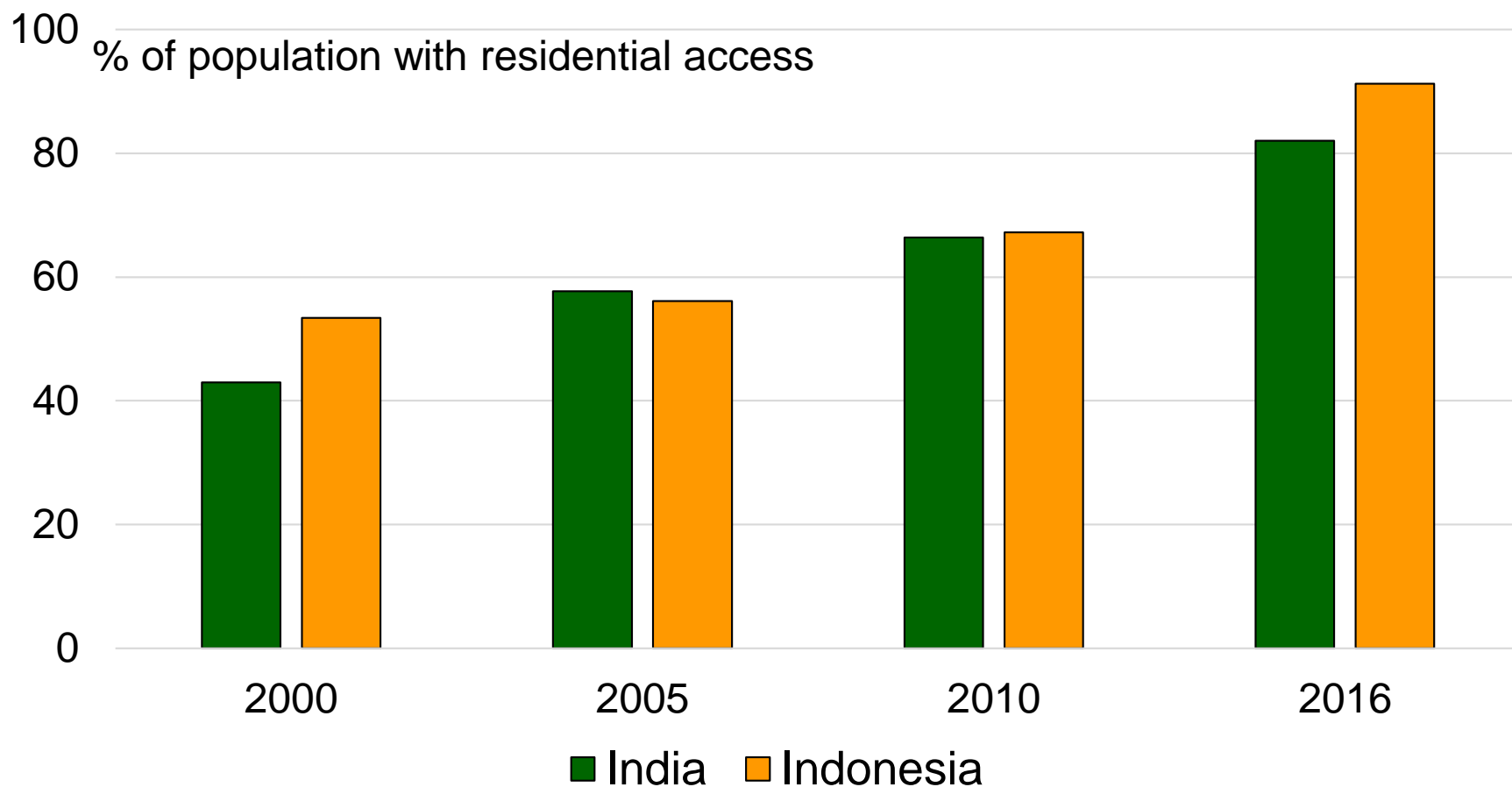
# Why India vs Indonesia?



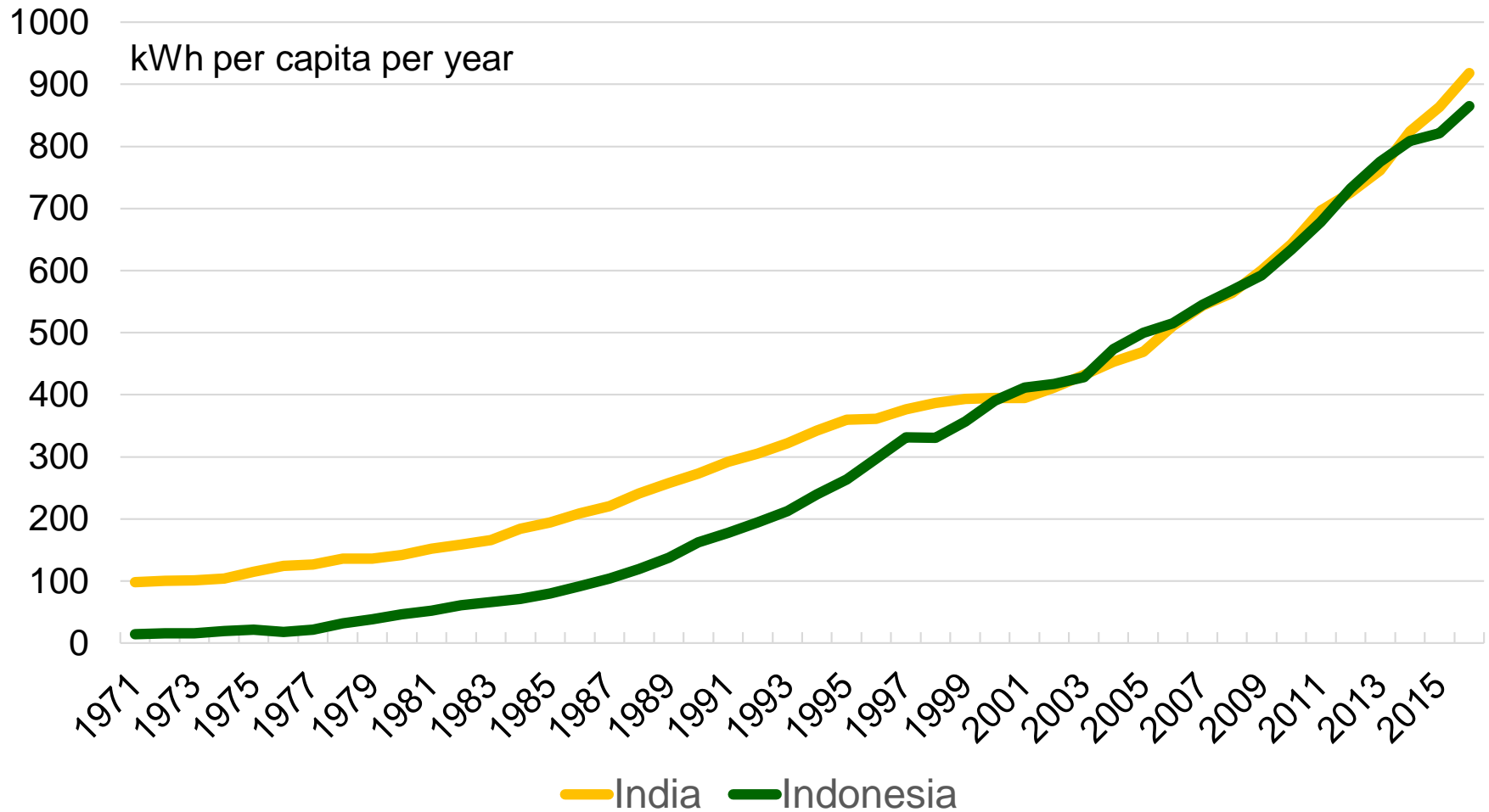
## India vs Indonesia

India	Indonesia
Highly dependent on coal	Highly dependent on coal
Relatively good electricity interconnections	Relatively underdeveloped electricity interconnections
Many electricity utilities, decentralized system	PLN
Ample land area suitable for solar (arid land)	Relatively land constrained (especially Java)
Strong research capacity	Scope to improve research capacity
Land access is challenging	Land access is challenging

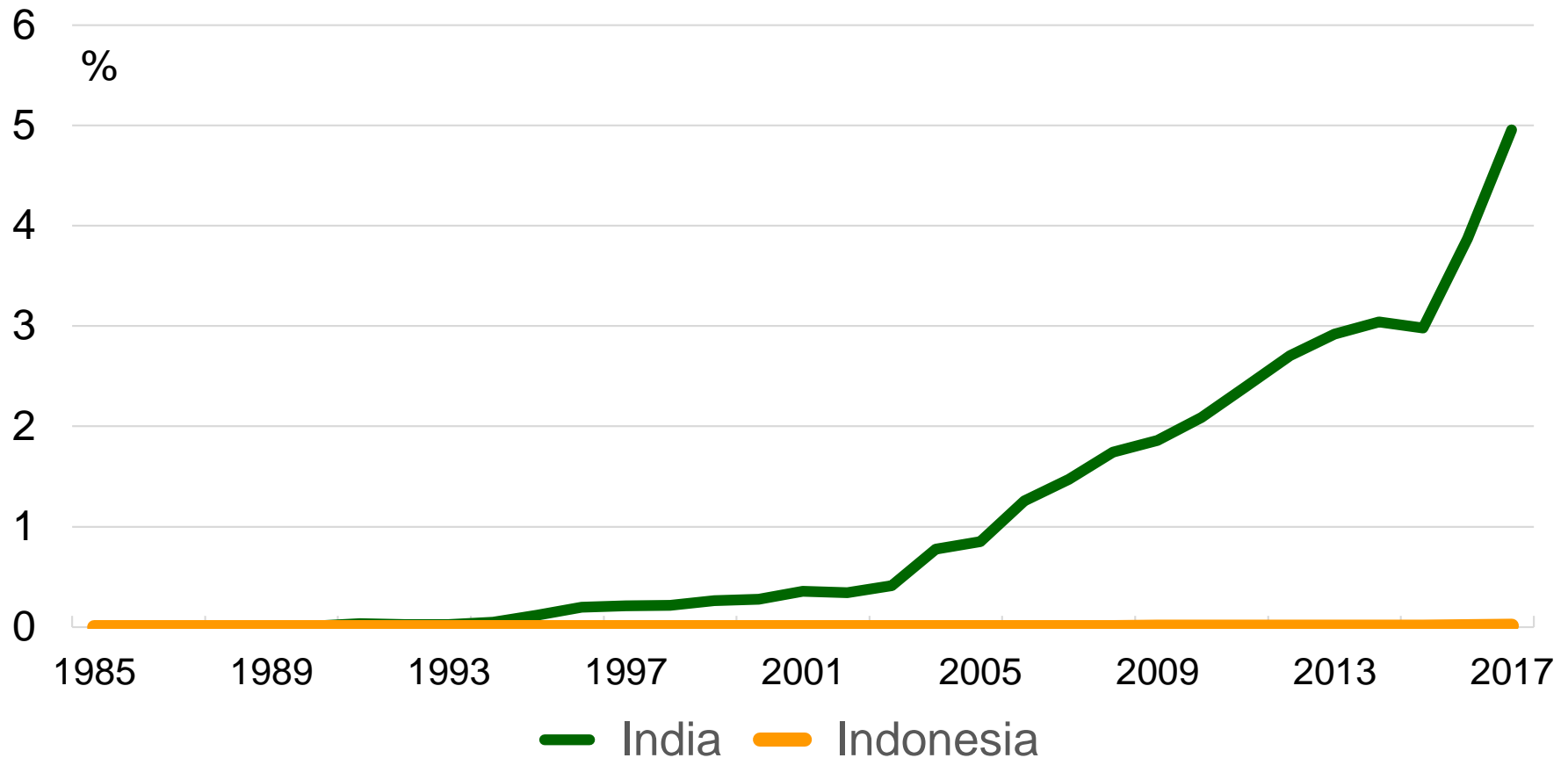
# Electricity access



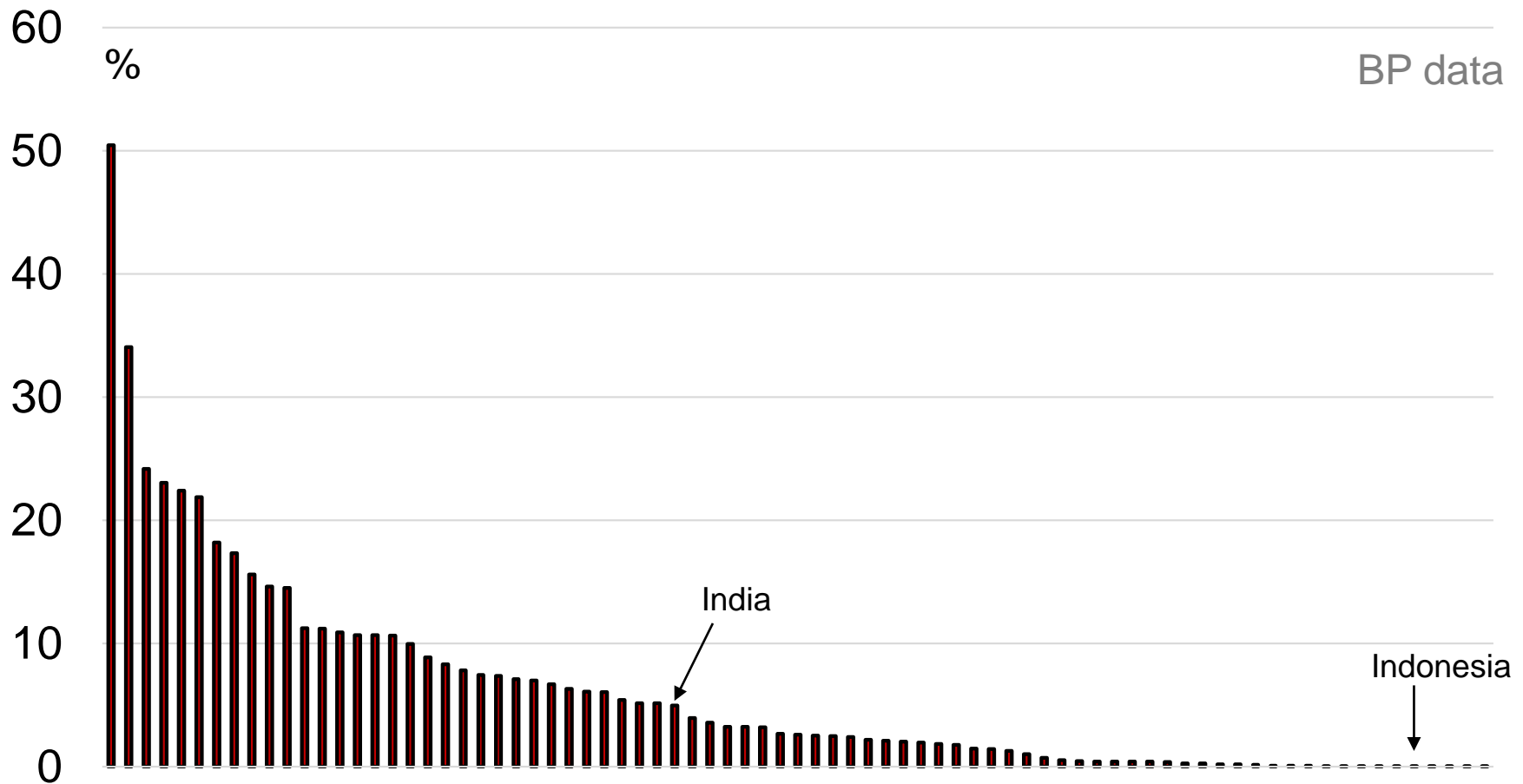
# Electricity use per capita



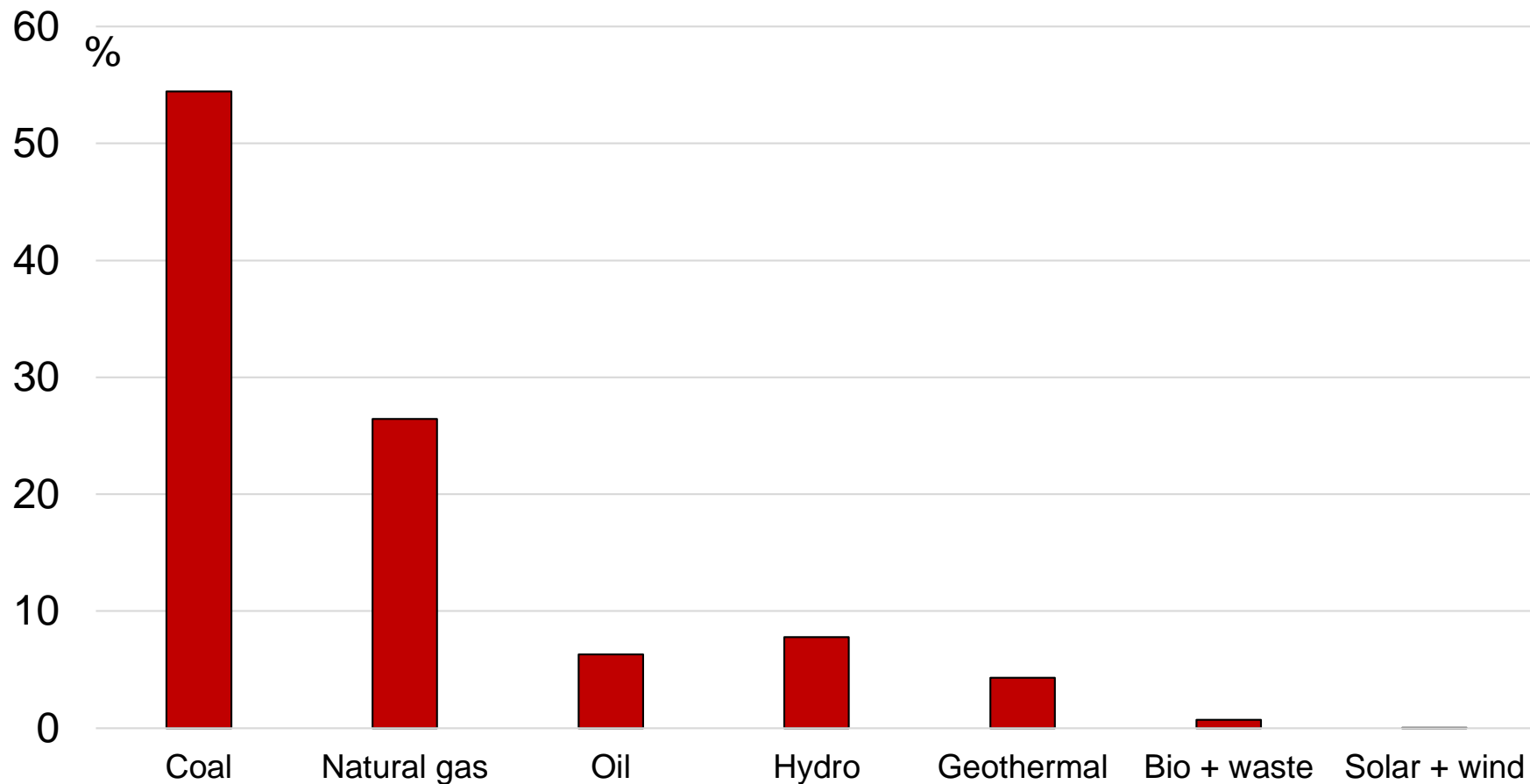
# Solar + wind share of electricity mix



# Rankings: Solar + wind shares of electricity mix, 79 countries, 2017



## Indonesia's electricity mix, 2016



## Solar + wind capacity, 2017

**Indonesia: <0.1 GW**

**India: 51 GW**

India aiming for  
160 GW by 2022



# India: historical development of solar + wind

**1987:** Indian Renewable Energy Development Agency (IREDA)

**1992:** Ministry of Non-Conventional Energy Sources

**2006:** Name change to Ministry of New and Renewable Energy (MNRE)

**2010:** Jawaharlal Nehru National Solar Mission

**2011:** Solar Energy Corporation of India (SECI)

Also has:

- National Institute of Solar Energy (NISE)
- National Institute of Wind Energy (NIWE)



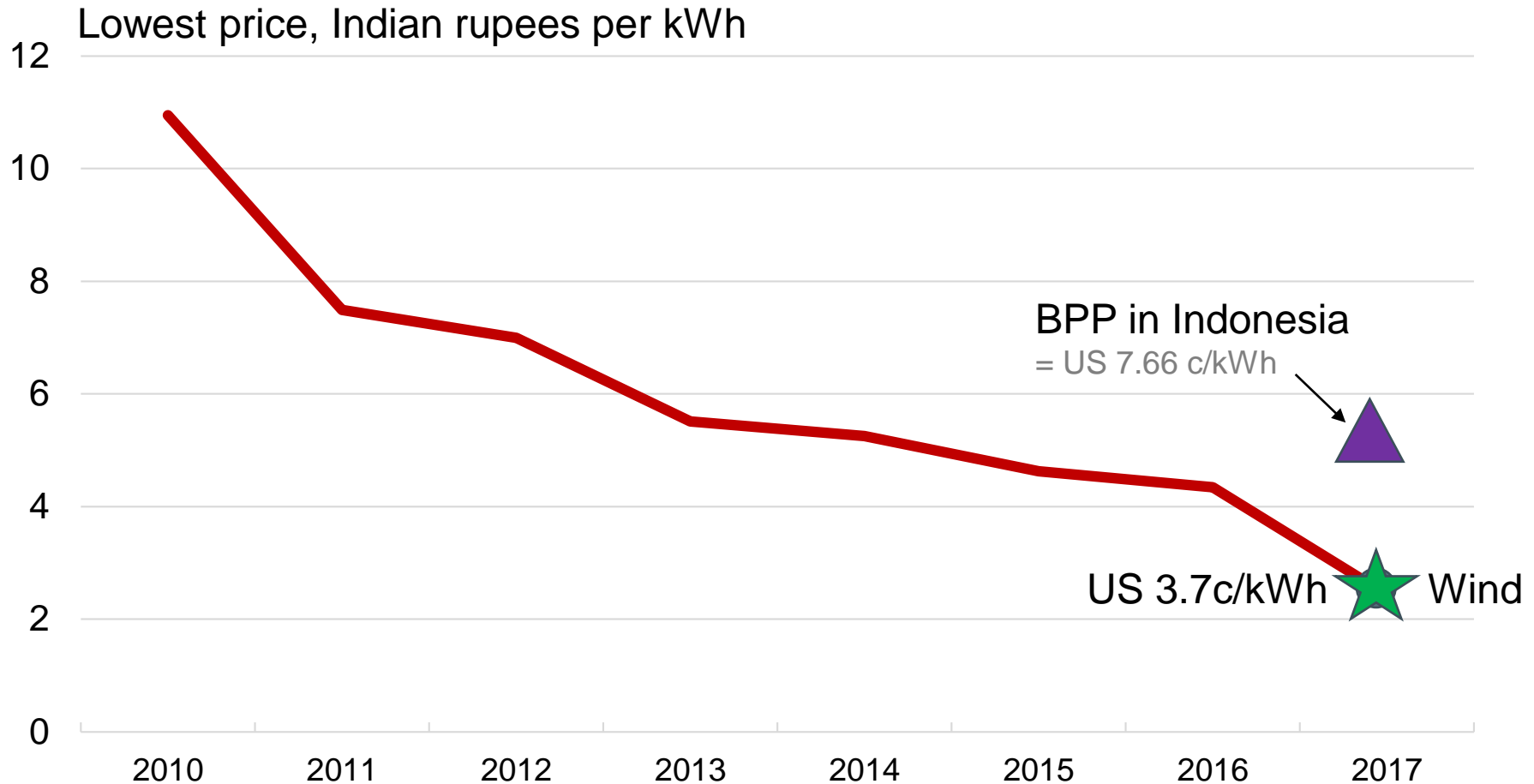
# Keys to India's success

1. Strong facilitation by governments (mission-based approach)
2. Large-scale reverse auctions for power purchasing agreement (PPA) contracts
3. De-risking the reverse auctions as much as possible
  - Solar parks
  - Transmission connections
  - Payment security mechanism



Mariana Mazzucato  
*The Entrepreneurial State*

# India's reverse auction prices, solar



Current exchange rate: 70 Indian rupees = 1 USD

# Policy issues for solar + wind in Indonesia

- BOOT (Build-Own-Operate-Transfer)
- Domestic market obligations for coal
- Domestic content requirements
- Price cap on renewables
  - 85% of the regional average cost of electricity generation (BPP) in regions where regional BPP > national BPP
- Regulatory uncertainty
- Licensing and negotiation issues
- Net meter availability

**Case study:  
168 MW solar PV  
auction in Sumatra,  
2017**

- Pre-qualification process attracted substantial interest
- Announcement of results delayed
  - This type of practice damages investor interest

# Policy idea: Large-scale reverse auctions + solar parks

- Could generate substantial investor interest
- Need a facilitating policy environment
  - De-risked
  - Large-scale projects
  - Minimized regulatory restrictions
- Where to locate a solar park?



Solar park, India

## Policy idea: Renewable portfolio obligation scheme (“Green certificates”)

- Simple approach, as used in India
- PLN could be required to acquire a certain number of certificates each year
- Compliance could be included among KPIs of PLN’s Board
- PLN could be financially rewarded for meeting RPO requirements
- Easier to implement in Indonesia than India



PLN

# Policy idea: Continue energy subsidy reforms

Oil + electricity subsidies:

2014: **341.8 IDR trillion**

2017: **97.8 IDR trillion**

The coal industry also receives production incentives, e.g. preferential tax rates

Reducing these subsidies increases the competitiveness of solar + wind



## Policy idea: Coal tax

India has levied a tax on coal (both imported and domestic)

Has raised revenue for the clean energy sector and other purposes

Other options:

- Carbon tax
- Emissions trading scheme
- Gasoline + diesel excise



Attwood et al. (2017):  
externality cost of  
coal-fired electricity in  
Indonesia  
= US\$0.06 per kWh

# Institutional idea: Indonesian Clean Energy Agency



## Potential responsibilities:

- Managing renewables procurement (reverse auctions)
- Establishing and administering solar parks
- Administering RPO
- Planning
- Capacity building
- Securing and utilizing international concessional finance
- Investing in R&D
- Data provision

# Boosting research capacity

India has strong research capacity:

- The Energy and Resources Institute (TERI)
- Policy-focused think tanks

Potential for substantially boosted research capacity in Indonesia



# Benefitting from cheap imports

The cheapest + highest-quality solar panels are from overseas

Total employment in the renewables would benefit from a vibrant installation industry

Installation industry and consumers would benefit from

- Removal of 5% import tariff on solar panels
- Relaxation of domestic content requirements

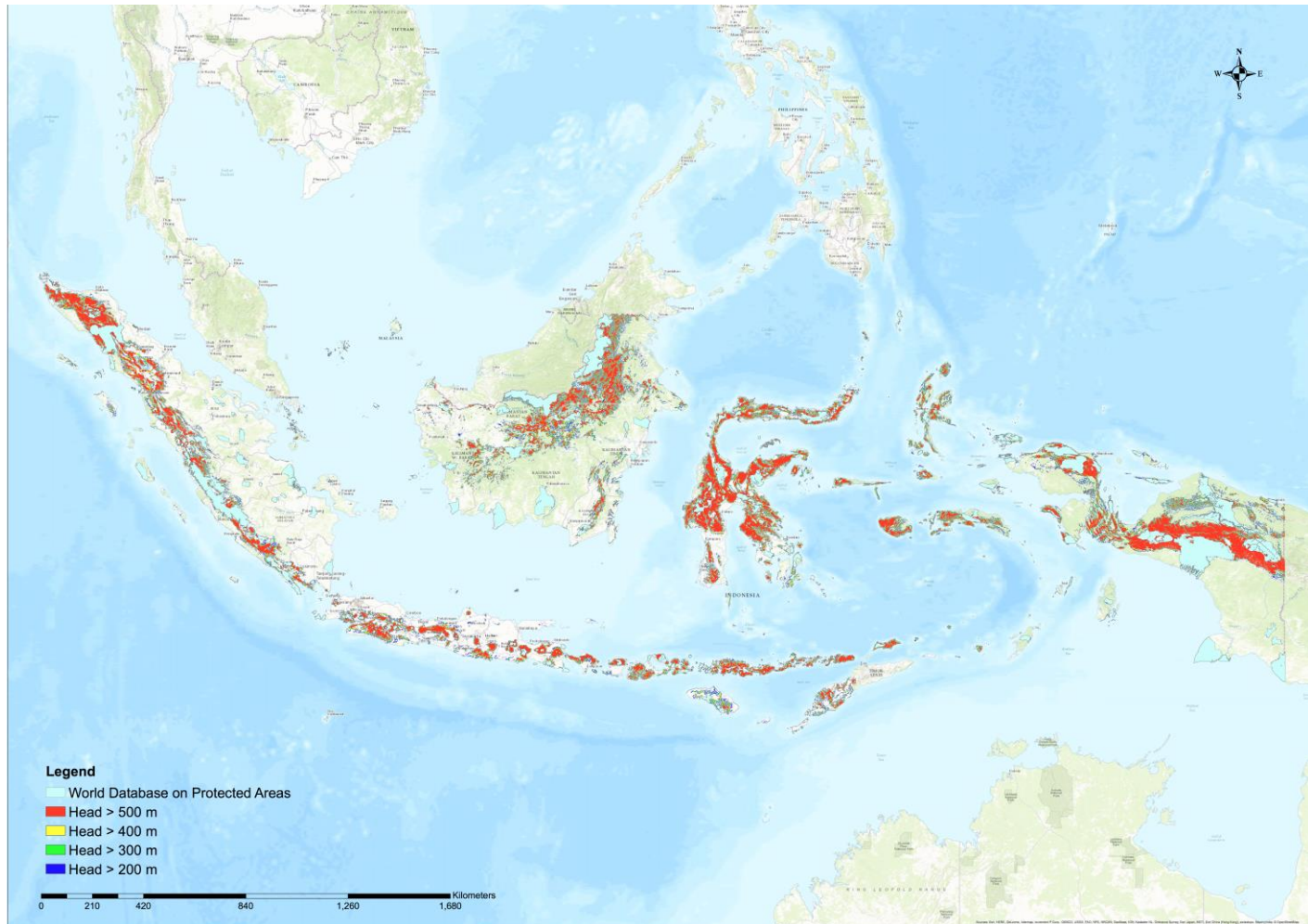


# Managing intermittency

- Pumped hydro
- Batteries
- Improved interconnectivity
- Grid-management capacity
  - Real-time markets
  - Improved forecasting
  - System planning



# Potential pumped hydro sites



## Private-led solutions

RE100 (<http://there100.org>)



Important to establish attractive platform for the supply-side of the market to operate

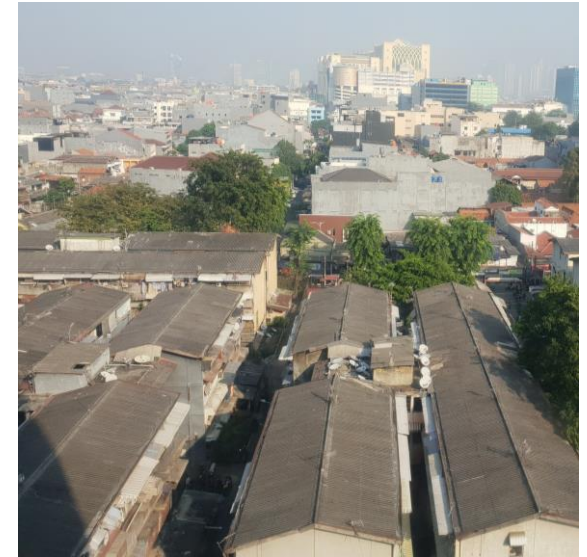
Goal: make the grid an open-access platform for trade in electricity

# Rooftop solar

Rooftop solar often helps the local installation industry to develop

Indonesian cities have a lot of rooftop space

Ideally, it'd be as easy as possible to connect



Jakarta rooftops

## Other issues

- Complying with Constitutional requirements
- Project quality
- Maintenance
  - IRENA recommended an entity responsible for project maintenance
- Human capital
- Policies for a transition from coal



# Electricity trade



## Key insights from India

- Top-level **government** prioritization is vital
- Establish mechanisms for **market supply** of low-cost solar + wind



# The solar + wind revolution

The technologies will continue to improve

Huge economic opportunities in making the switch

India offers a success case

Strong policy leadership required

Big risks of coal lock-in and stranded assets



# Looking forward to the discussion

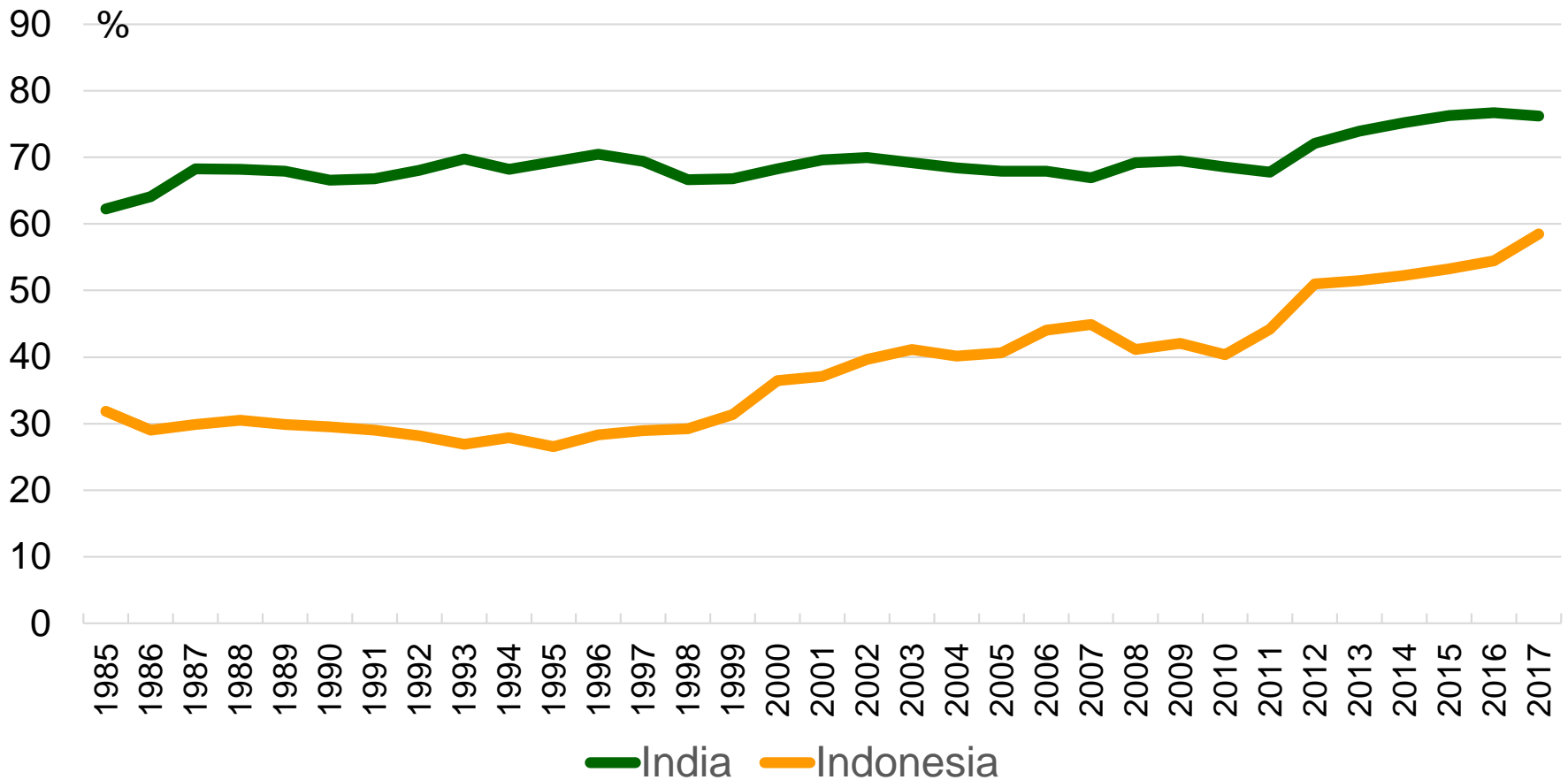
**Paul Burke**

paul.j.burke@anu.edu.au

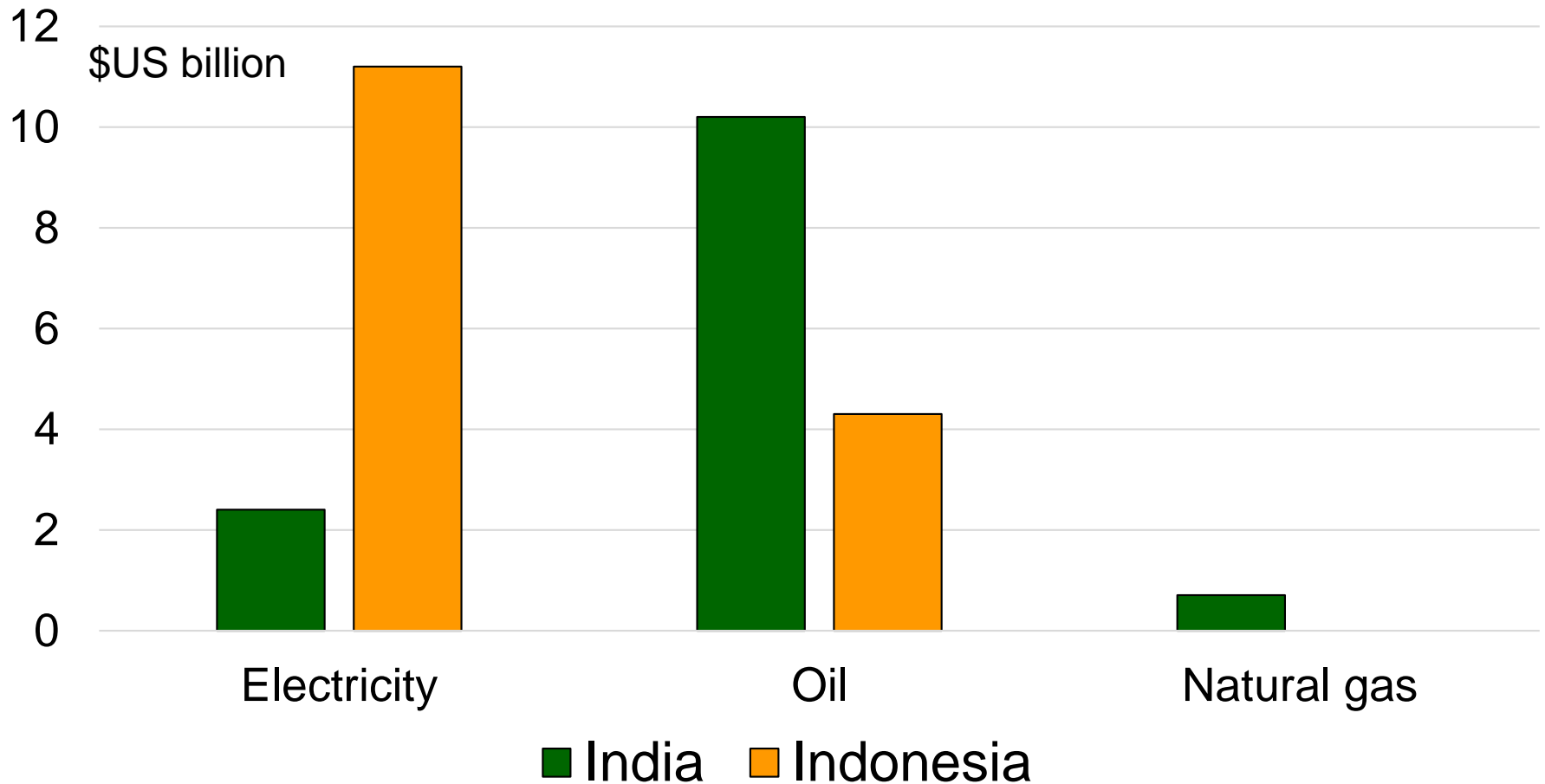
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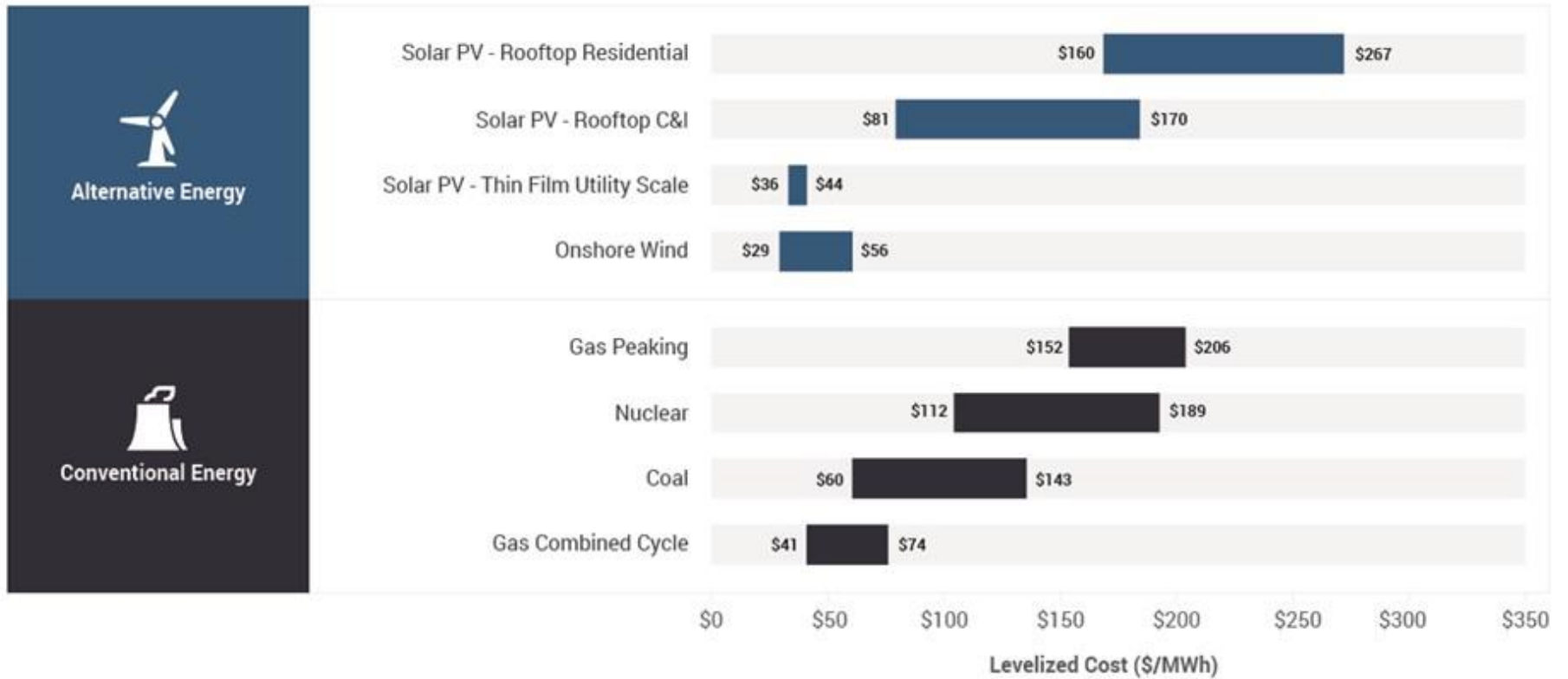
# Coal share of electricity mix



## Fossil fuel subsidies (IEA data)

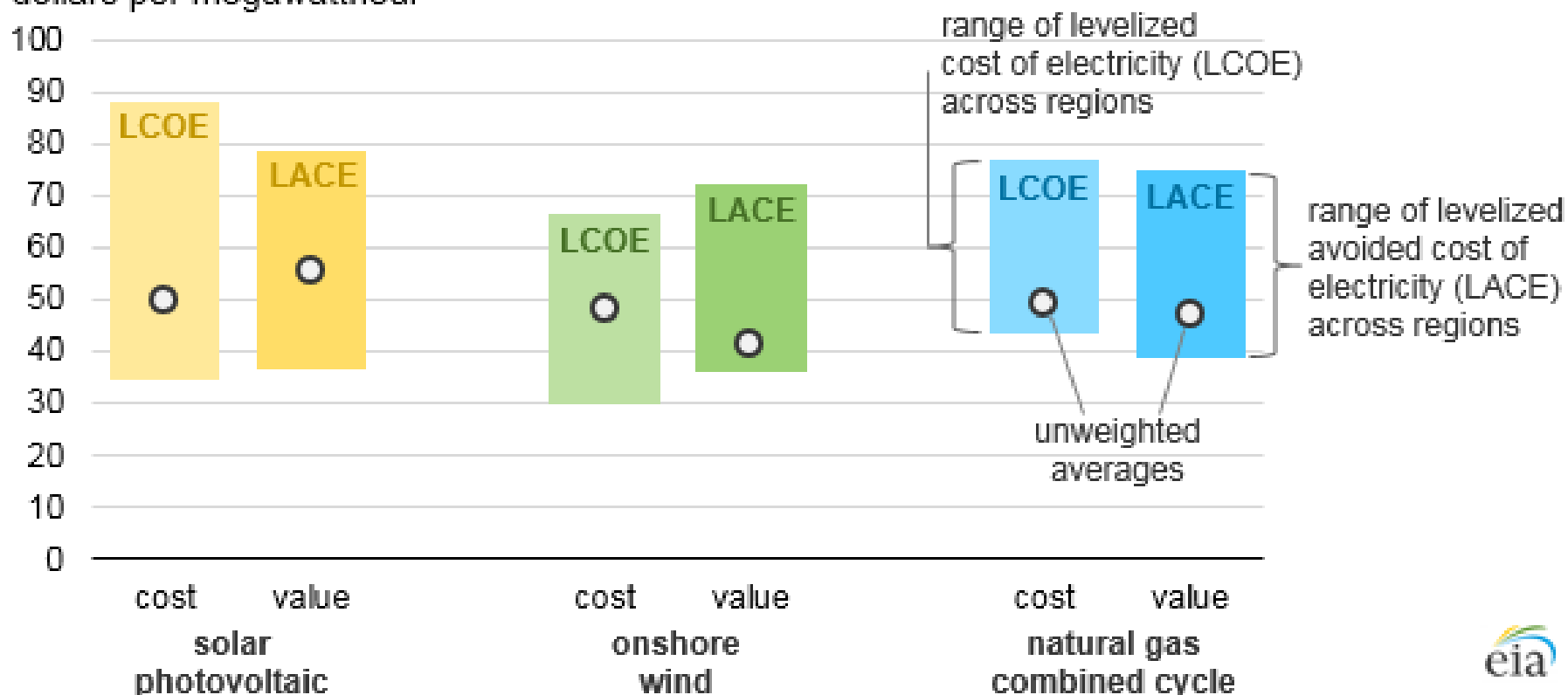


# LCOE for US (Lazard)



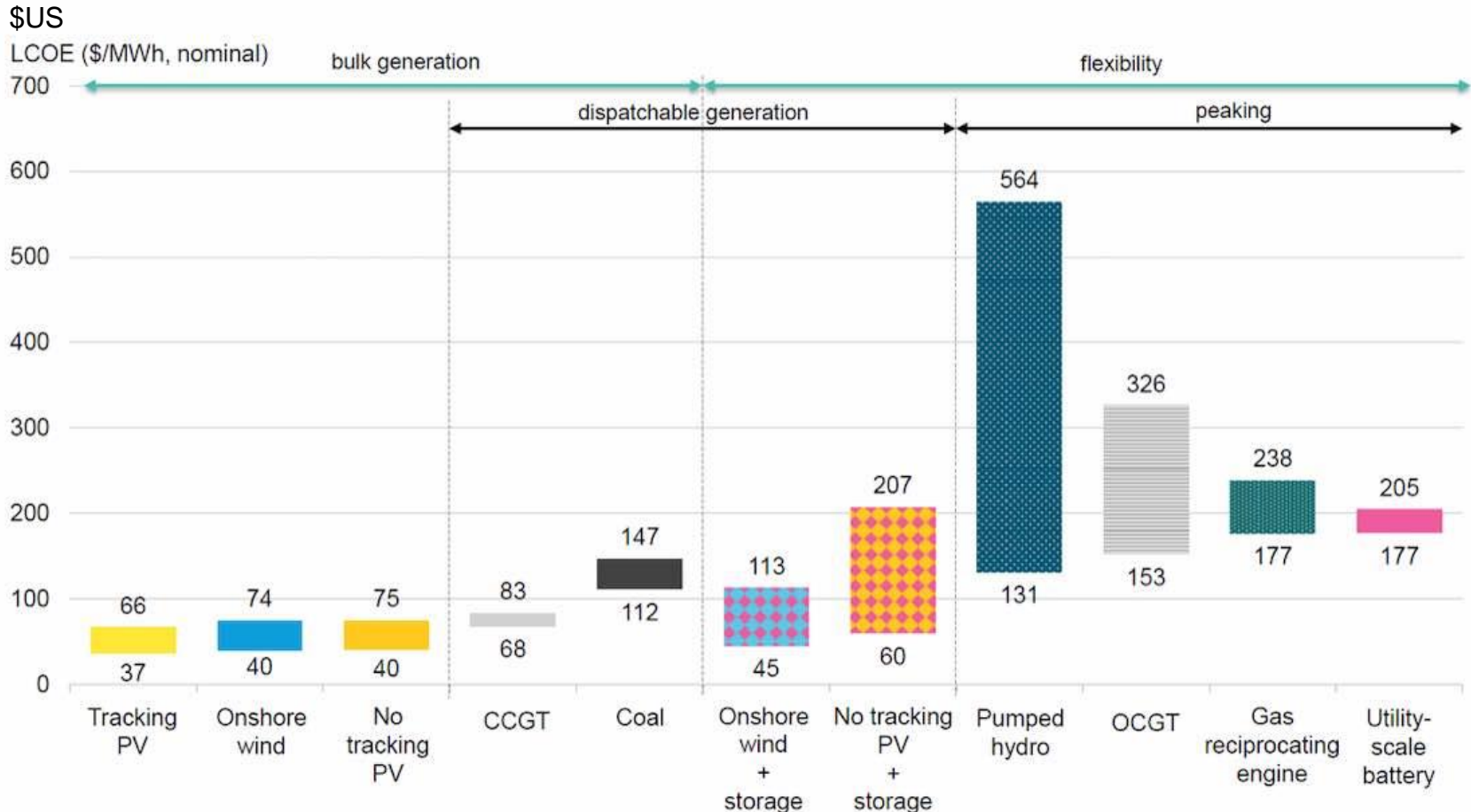
# LCOE for US

Selected levelized costs of electricity and levelized avoided costs of electricity, 2022  
dollars per megawatt-hour



Australia

# Levelized cost of electricity



Source: BloombergNEF. Note: The LCOE range represents a range of costs and capacity factors. Battery storage systems (co-located and stand-alone) presented here have four-hour storage. In the case of solar- and wind-plus-battery systems, the range is a combination of capacity factors and size of the battery relative to the power generating asset (25% to 100% of total installed capacity). All LCOE calculations are unsubsidized. Categorization of technologies is based on their primary use case.